

Asian and Pacific Centre for the Development of Disaster Information Management

Letizia Rossano

Director

211 1th Scientific Meeting

Integrating Disaster Risk Reduction into National Development Programs

> Wednesday, June 11, 2025 10 AM - 12 PM (Tehran Time)

http://connect.mporg.ir/cdrf

Asian and Pacific Centre for the Development of **Disaster Information** Management (APDIM)

Speakers

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Director, United Nations Centre for Development of Disaster Information Management in Asia and the Pacific (APDIM)

Dr. Abbas Ostad Taghizadeh

Faculty Member and Head of the Department of Health in Emergencies and Disasters at Tehran University of Medical Sciences, Head of the Research Center for Health and Climate Change

Scientific Chairperson

Dr. Mostafa Mohaghegh

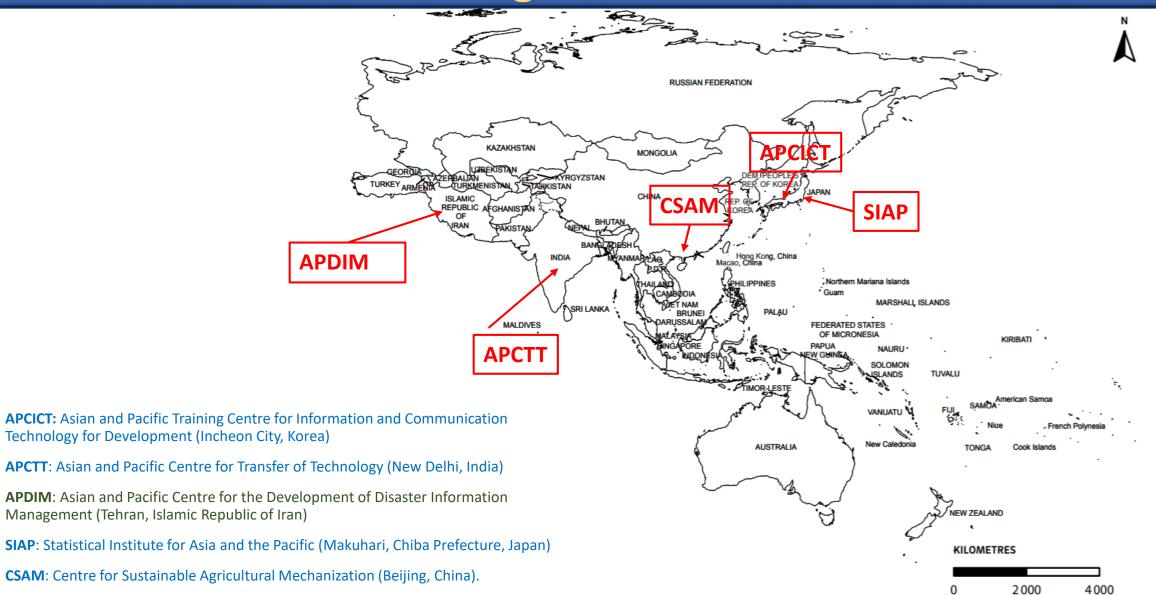
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Center for Development Research and Foresigh

Senior Coordinator of the United Nations Centre for Development of Disaster Information Management in Asia and Pacific (APDIM)

ESCAP's Regional Institutions





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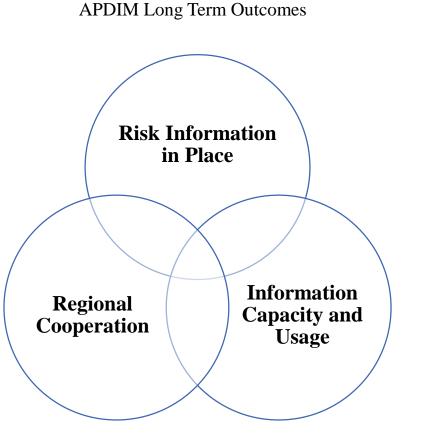
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Integrating Disaster Risk Reduction into National Development Programs

About APDIM





APDIM is a subsidiary body of ESCAP and is aligned with and contributes to the strategic framework and programme of work of ESCAP.

Purpose: To support the need for disaster information management to achieve disaster risk reduction and resilience building towards realization of inclusive and sustainable development in the Asia and the Pacific.

Long-term Outcome 1: Risk Information

Access to effective disaster risk information is enabled and facilitated at the regional and national level

Long-term Outcome 2. Information Capacity and Application

Country and regional organizations have the capacity to access, understand and apply disaster risk information towards risk-informed development policies and investments.

Long-term Outcome 3: Regional Cooperation

There is effective regional cooperation and coordination to compile, access and apply disaster risk information.

Definition

DISASTER RISK, CLIMATE CHANGE RISKS & DRR/CCA

DISASTER RISK

The potential loss of life, injury, or damage to assets caused by hazards, depending on exposure, vulnerability, and capacity (United Nations, 2017)

CLIMATE CHANGE RISKS

Caused by slow-onset hazards (e.g. sea-level rise, glacial melt) and sudden events (e.g, storms, floods), driven by shifts in temperature and precipitation. (UNFCCC, 2007)



DRR & CCA

Both reduce vulnerability and build resilience. DRR covers all hazards and timescales; CCA focuses on long-term climate impacts. CCA is a subset of DRR. (Dr. Xu Tang, WMO)



What is mainstreaming DRR into national development plans?

Key Principles of Mainstreaming DRR





Integrating DRR into all stages of development planning

Involves risk assessments, legislation, budgeting, and implementation



Integrating Disaster Risk Reduction into National Development Programs

Integration of DRR/CCA into National Development Plan

- Risk-informed development is an approach that integrates measures to address, and ideally **reduce, disaster risks in development planning, budgeting and decision-making**. Thereby avoiding risk to jeopardize, or worse set back, development gains.
- This approach recognizes that **development activities can generate** new **risk** or exacerbate existing risks, particularly in hazard-prone areas. For an effective Disaster Risk Reduction, countries not only need to reduce the existing risks but more importantly **need to prevent new risks** that might be generated by imbalanced development in various socio-economic sectors such as agriculture, energy, transport, etc.
- For an effective integration of risk into the development planning, information management is an important component. Various data sources and flowless data sharing and communication are required not only within the DRR community but also for development ministries and planning organizations.



Why integration of DRR into development plans matters?

Formerly an infrastructure investment



Disaster losses cost over \$200 billion annually (GAR 2025)



Every \$1 in DRR saves up to \$15 in recovery (UNDRR)

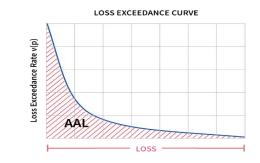


Climate risks, urban growth, and inequality increase vulnerability



Towards resilient infrastructure: Model the risks





LOSSES

ECONOMIC

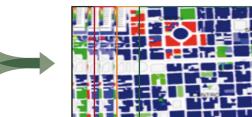
HUMAN

Types of Hazards:

Geological, meteorological, hydrological, climatic, industrial, biological

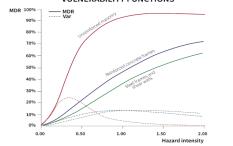


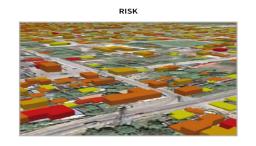




LOSS SCENARIOS

VULNERABILITY FUNCTIONS





Types of Vulnerabilities:

1) Physical	2) Social
3) Economic	4) Environmental

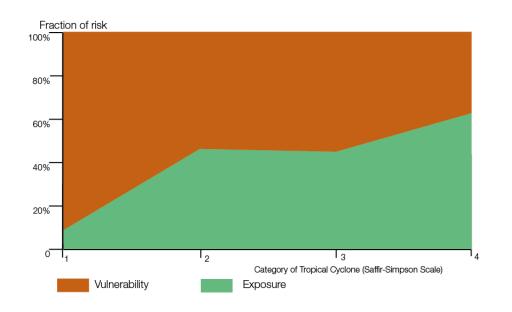
Exposure: land use planning, etc.

Disaster risk reduction factors and drivers

Disaster Risk = (Exposure) X (Vulnerability) X (Hazard)



Identify risk layers



10 times 100 0,01 Extensive per year 0.1 cceedant [1/year] Intensive 10 years 0.1 30 return period 300 100 year return period or 0.001 1% probability per year 1,000 10,000 years return period 10,000 0.0001 0.00001 0.001 0.01 0.1 30 100 1,000 10.000 100,000 Economic loss (million US\$) 1 billion US\$ 1 million US\$

As hazard increases in intensity it becomes more difficult and costly to reduce risk.

Defining a reasonable level of resilience



Information Management

ESCAP

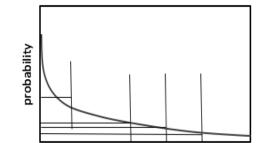
Integrating Disaster Risk Reduction into National Development Programs

Hybrid loss exceedance curve

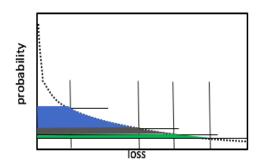
Adopt appropriate standards

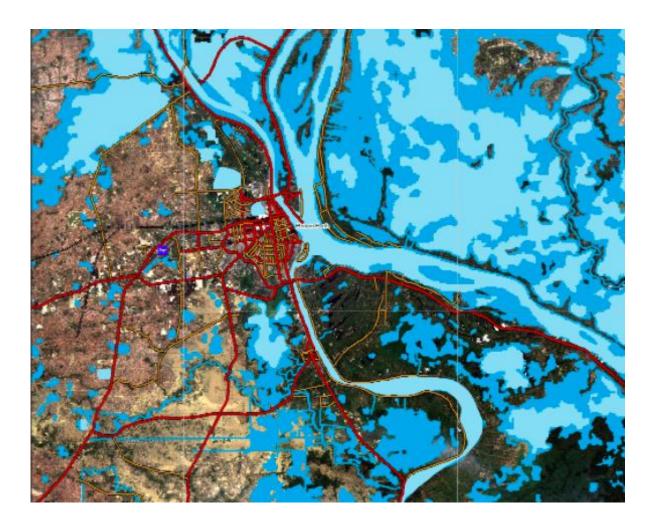
Disaster mitigation infrastructure:

- Currently 1m flood defense wall
- 2m wall cost \$30M reduction in AAL = \$10M
- 2.5m wall cost \$60M reduction in AAL = \$15M
- 3m wall cost \$120M reduction in AAL = \$20M



water height

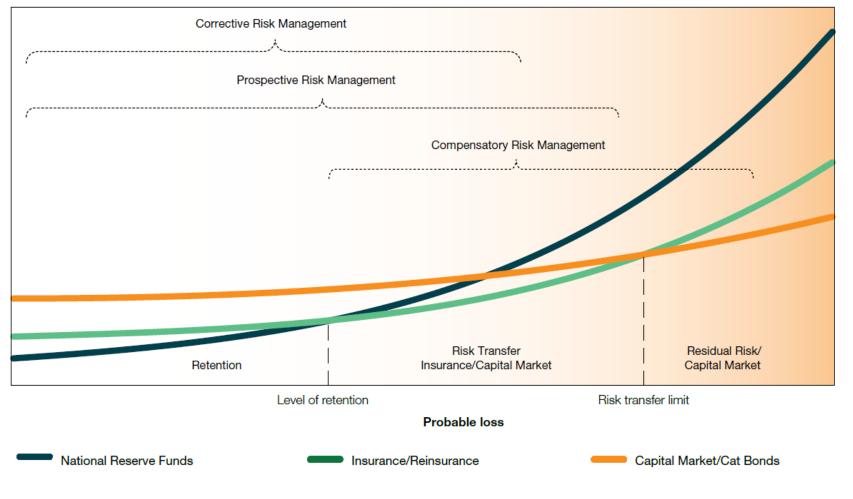






Transfer the risk that is not reduced

Cost of the instrument



Risk transfer may be more cost effective than risk reduction for the more intensive layers of risk



Integrating Disaster Risk Reduction into National Development Programs

From risk metrics to resilient infrastructure

National multihazard risk profile

AAL / PML values Loss exceedence curve Financing gaps Sustainability Extensive risk

Define national resilience targets AAL < 0.5% GDP AAL < 2% GFCF

High resolution infrastructure sector risk model

AAL / PML values for sector (energy, transport etc) Identification of critical risks in networks and nodes Modelling of indirect losses

Identification of risk layers: calculation of cost-effectiveness of risk reduction investment Risk management applications

Adoption of standards for new infrastructure investments

Engineering assessments to retrofit critical infrastructure

Estimation of costs of risk transfer

Contingency plans and early warning systems



What we have done at APDIM (at a glance)

Risk informed development strategies and plans (ref. APDIM Evaluation Report)

Partnered with the Plan and Budget Organisation to provide technical inputs on DRR to the 7th five-year national development plan of the Islamic Republic of Iran (2022–2026)The highest level development body of the Islamic Republic of Iran, the Plan and Budget Organization brought key sectoral ministries under the assertion for disaster integrated planning, budgeting, and implementationCo-facilitated the Common Country Assessment (CCA) process in the Islamic Republic of Iran with UNOCHADRR and Environment pillars included in the UNSDCF, the Islamic Republic of Iran (2023-2027)Technical support provided to the Maldives National Disaster Management Authority (NDMA) as a member of UN interagency mission (CADRI), to the Maldives replicating the experience of DRR integration with the PBO in the Islamic Republic of IranFacilitated removing existing barriers for institutional connections and data sharing critical for DRR, Eg. between the Statistics Centre and the Ministry of Urban Development, MaldivesTraining provided to National Emergency Management Agency (NEMA) Mongolia onAwareness and capacities of the NEMA officials built on effective data governance (using risk
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disaster data governance: risk assessment data assessment on sand and dust storms, reporting to
for planning, data disaggregation, women's the Sendai Monitor), gender inclusion, engaging
engagement, data dissemination to local the local authorities
authorities
Provided advisory services for formulating the Guidance of the normative global frameworks
Strategy for Development of Cooperation of applied in formulating disaster risk informed sub-
Countries of Central Asia in Disaster Risk regional development strategies
Reduction for 2022–2030, and the Regional
Disaster Risk Profile of Central Asian Countries
Technical advice provided for formulating the Sub-regional intergovernmental DRR frameworks
ECO Regional Framework for DRR 2021-2025, and contributory to the 2030 Agenda for Sustainable
developing the Road map for DRR Development



Initial Collaboration with PBO - 2020

- Workshop on Disaster Risk Reduction Mainstreaming in Development Plans 15 September 2020
- Collaboration with **CIMA Research Foundation** (*Centro Internazionale in Monitoraggio Ambientale*)





APDIM Long Term Outcome 1: Risk Information

Access to effective disaster risk information is enabled and facilitated at the regional and national level

Collaboration at country level

 Collaborated with government agencies in Iran to integrate DRR into development plans through capacity-building initiatives, including a workshop on the science-policy-action nexus (Feb 2024) and an orientation course on integrating DRR into development plans (July 2024), with ongoing support planned.



February 2024, Iran

July 2024, Iran

Data Governance and Policy Development

• Engaged with Nepal, Maldives, Tajikistan, and Iran in regional consultations to evaluate and promote the role of information management in mainstreaming DRR into development plans, with findings to be shared in 2025.



- The Plan and Budget Organization to establish a dedicated department or unit for disaster risk reduction and management to develop the required standards and guidelines for the integration of disaster risk reduction into national, local and sectoral development planning and budgeting.
- Initiate a national-level programme on impact-based multi-hazards monitoring, forecasting, and early warning within the framework of United Nations Sustainable Development Cooperation Framework for Iran (UNSDCF, 2023-2027) and the UN global initiative on Early warning for All (EW4ALL).



- Develop a comprehensive national-level strategy or policy on disaster data and information governance and establish the protocols for information and data sharing among institutions and disaster databases.
- Develop periodically updated "national disasters risk index or map" to guide and inform development planning and investments and disaster risk reduction, preparedness, response and recovery.
- Balance budget and resource allocation from a focus on disaster emergency response and recovery to disaster risk reduction and preventive measures.



Conclusion & Call to Action

• The state DRR at Every Level

Embed disaster risk reduction into national, subnational, and sectoral development plans.

• Invest in Risk-Informed Development

Prioritize DRR funding across planning cycles—prevention saves lives and reduces future losses.

• Strengthen Coordination Across Sectors

Ensure collaboration among ministries, local governments, and civil society to mainstream DRR.

• Leverage Data and Technology

Use new technologies, AI, geospatial data, and risk models to inform planning and decision-making.

• A Enhance Capacity and Awareness

Train policymakers and practitioners on DRR integration and promote public awareness.

• Align with Global Frameworks

Ensure coherence with the Sendai Framework, SDGs, and climate agreements (e.g., Paris Agreement).

• ? Act Now—Time is Limited

The 2030 deadline for the Sendai Framework is approaching—mainstreaming DRR is urgent and non-negotiable.



Thank you



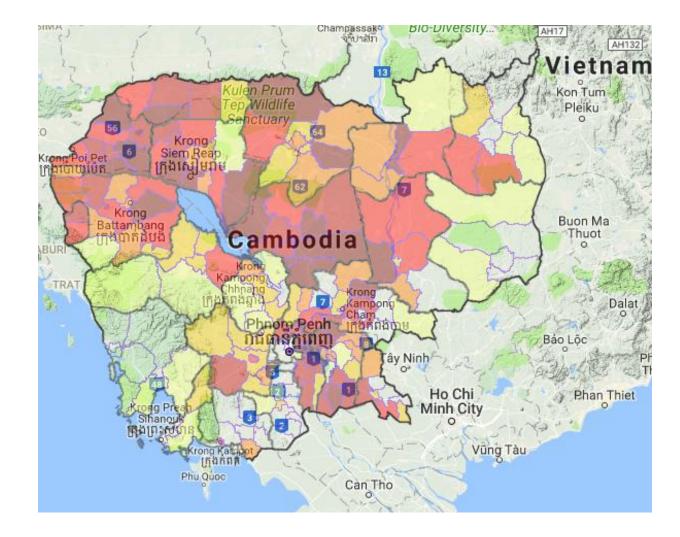


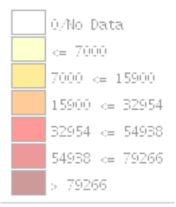




https://www.linkedin.com/company/apdim-escap/

Direct losses



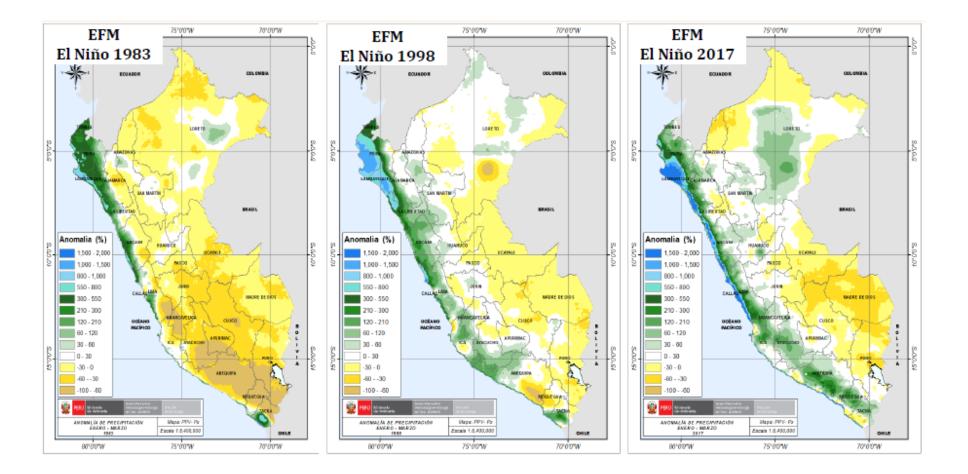


Transport sector

Cambodia:7164 km of road damaged since 2000 (42% of national road network)

Indonesia: over 100,000 km damaged since 2000

Intensive disasters

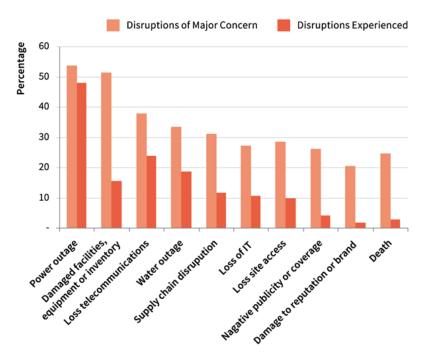


Peru: 2017 Coastal ENSO event

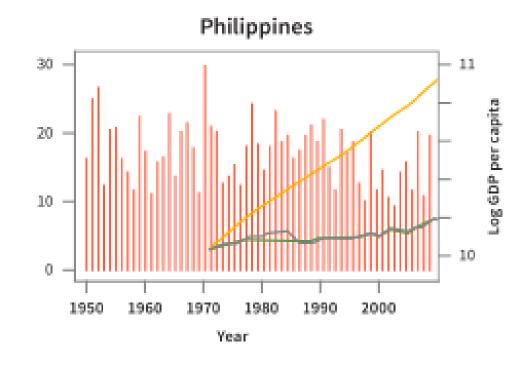
3000 km roads damaged, 323 bridges destroyed

Total direct losses approximately USD 7 billion equivalent to 72% of the public investment executed in 2016

Indirect losses



Extensive risk: power, water, telecommunications outages, supply chain disruption affect business



Intensive risk: Negative impact on GDP (tropical cyclones

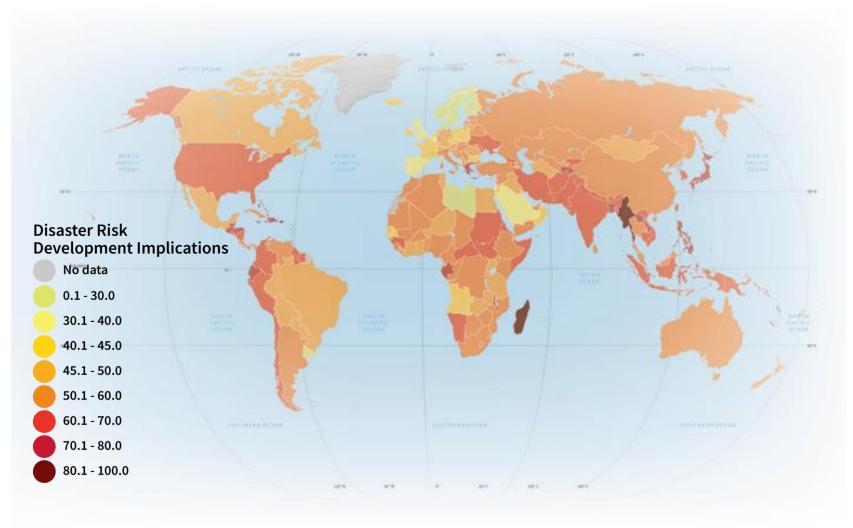
Understand risk patterns



Global Annual Average Loss (AAL) = USD 293 billion (2017)

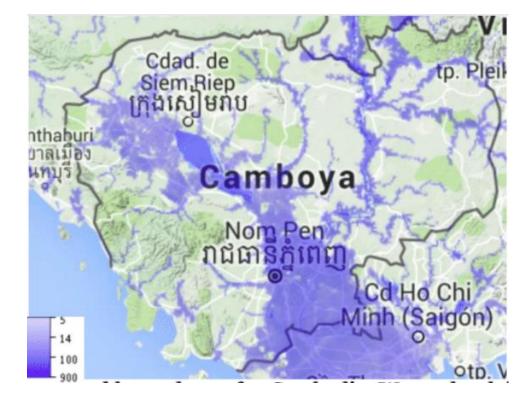
More than annual social expenditure in South Asia and sub-Saharan Africa combined

Examine the implications for sustainability



The higher the ratio of AAL to social expenditure or capital investment, the lower the sustainability of development

National risk metrics



Riverine floods Exposed value Million US\$ 83,767 67,333 Million US\$ Average annual 0.13 379.07 loss (AAL) ‰ 5.63 0.002 PML Mean return period Loss Years Million US\$ % Million US\$ % 4,466 6.63 50 0.0025 2.1100 2.6 6,159 0.0031 9.15 0.0038 16.01 250 3.210,779 500 3.5 0.0042 12,963 19.25

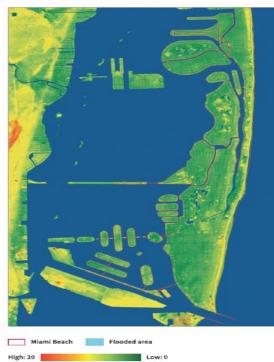
 Table A.20. Risk results for TC winds and riverine floods

 TC - Winds
 Riverine

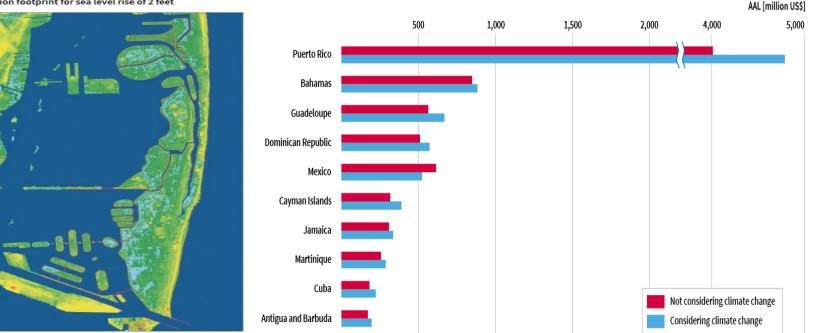
AAL = 2% GDP; X% of social expenditure; Y% of capital investment; financing gap for any event over 20 year return period.

Factor in climate change

Current sea level



Inundation footprint for sea level rise of 2 feet



Increase in flooded areas due to sea level rise

Increases in wind AAL in the Caribbean by 2050

RISK NEXUS INITIATIVE

www.risknexusinitiative.org

Metrics, Indicators and Knowledge for sustainability and resilience.

Mainstream risk informed public and private investment planning and evaluation



Disasters that need never happen



www.risknexusinitiative.org

Metrics, Indicators and Knowledge for sustainability and resilience.

Tools and Methodologies



Risk assessments and hazard mapping



• Cost-benefit analysis (CBA)



 Environmental and Social Impact Assessments



 DRR-sensitive monitoring and indicators



Integrating Disaster Risk Reduction into National Development Programs

Sustainable development, disaster risk reduction, climate change adaptation and resilience

Sustainable Development Goals

Reducing existing and preventing future disasters risk and climate change impacts



Building and enhancing resilience of people, systems and society against disasters



International Frameworks of Disaster Risk Reduction

Three important global agreements and frameworks adopted in 2015:

- 1) Sustainable Development Goals (SDGs)
- 2) Paris Agreement on Climate Change
- 3) Sendai Framework for Disaster Risk Reduction



Disaster risk reduction factors and drivers

Disaster risk reduction factors and drivers

Disaster Resilience

1) Individual/ Behavioral

2) Physical

- 3) Systemic
- 4) Organizational/Institutional

5) Functional

Disaster Risk = (Exposure) X (Vulnerability) X (Hazard)

Types of Hazards:

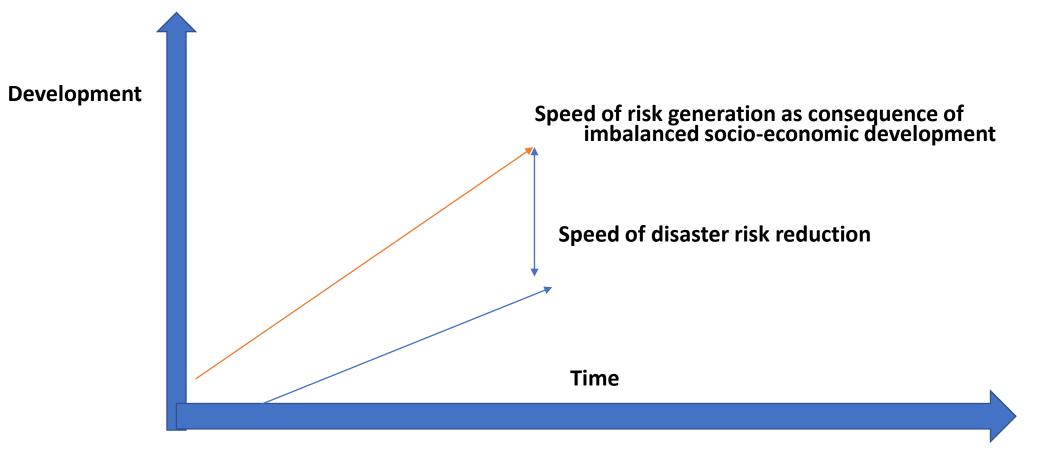
Geological, meteorological, hydrological, climatic, industrial, biologic

Types of Vulnerabilities:

- 1) Physical
- 2) Social
- 3) Economic
- 4) Environmental

Exposure: land use planning, ect.

Reciprocal relation between disasters risks and development polices and programmes





Integrating Disaster Risk Reduction into National Development Programs

	catastrophic	Low Med	Medium	Med High	High	High
	critical	Low	Low Med	Medium	Med High	High
Impact	moderate	Low	Low Med	Medium	Med High	Med High
	minor	Low	Low Med	Low Med	Medium	Med High
	neglectable	Low	Low	Low Med	Medium	Medium
ľ		rare	unlikely	possible	likely	certain
		Likelihood				

Risk Assessment Matrix



Integrating DRR & CCA

	DRR mainstreaming CCA mainstreaming		Integrated mainstreaming	
Knowledge	Considers all hazards (e.g. biological, geological, water, climate, weather) and impacts to/from development.	Focuses on climate variability and long-term change, including future scenarios and impacts on development.	Joint data collection, risk assessments, research, knowledge and M&E covering all natural hazards and their historical timescales, as well as climate change projection (e.g. rapid-onset change and gradual, long-term change).	
Policy	Links DRM/DRR policies, legislation and plans to development.	Links CCA policies, legislation and plans to development.	Links both DRR and CCA legislation, policies, plans to development policymaking and planning to ensure joint implementation.	
Finance	Mobilizes budget for proactive DRR as part of the development agenda, not just for preparedness, response and recovery.	Links climate finance options to the development agenda.	Involves joint expenditure analysis, budgeting, funding and risk financing opportunities to more explicitly allocate and monitor resources for both DRR/CCA as part of national, subnational and local development financial management.	
Organization	Strengthens DRR coordination, capacity and procedures within the development sphere.	Strengthens CCA coordination, capacity and procedures within the development sphere.	Builds joint risk capacities, coordination, responsibilities, procedures, tools, programmes and projects from within the development sphere.	
Stakeholders	DRM practitioners take the lead.	CCA practitioners take the lead.	Development practitioners take the lead with technical advice from DRM and CCA practitioners.	

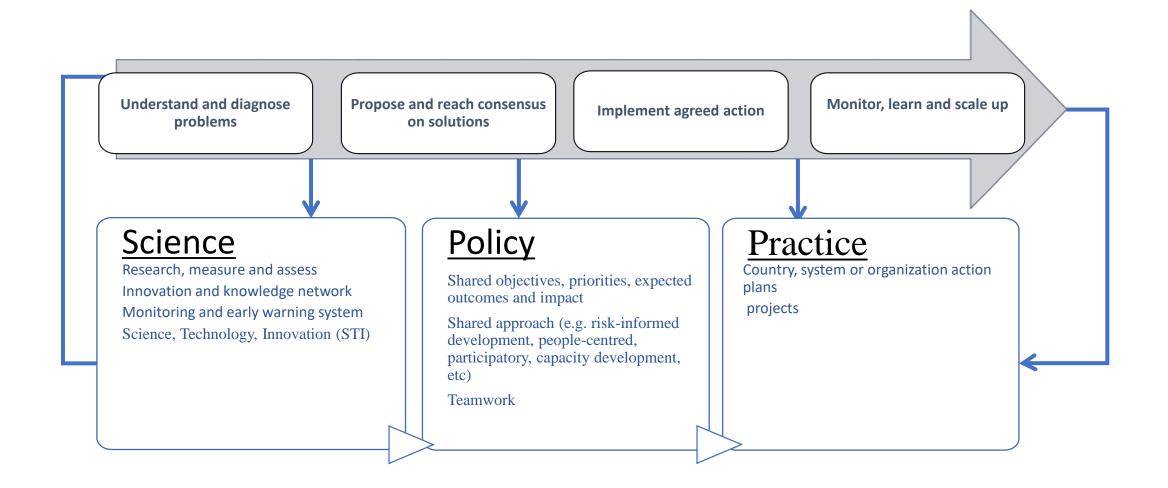


Mainstreaming spheres of action

Spheres of action	Entry points	Sub-entry points
Knowledge	Awareness and education	Advocacy and awareness-raising; school curriculum; professional education.
	Research and local knowledge	Scientific research and technology; local knowledge; translation and communication of technical knowledge; knowledge-sharing platforms.
	Assessment and analysis	Risk assessment and analysis; risk tools; analysis of underlying root causes.
	M&E, compliance and reporting	Enforcement, quality control, compliance; reporting; monitoring, evaluation; mainstreaming baseline and progress.
Policy	Leadership and advocacy	Ownership; political will; political commitment; champions; community leadership; vision.
	Legislation and regulation	Laws, codes, regulations; custom law; enforcement, incentives.
	Policy, strategy and plans	Global/regional policy commitments; national and subnational policy frameworks; national and sectoral development; DRR/CCA strategies and plans.
	Standards	ISO standards or professional association technical standards (i.e. architects, builders or engineers, etc.); Sendai Framework minimum standards.



Science, Policy, Practice Nexus





Topics to be considered

- Methodology
- Legal and Policy Framework
- National Coordination Mechanisms
- Information Management Systems
- Public Accessibility of Information
- Early Warning Systems

